



# Evolving Health Care Payment: 'Big Changes' on the Horizon

Dan Royer  
Vice President, Finance Policy

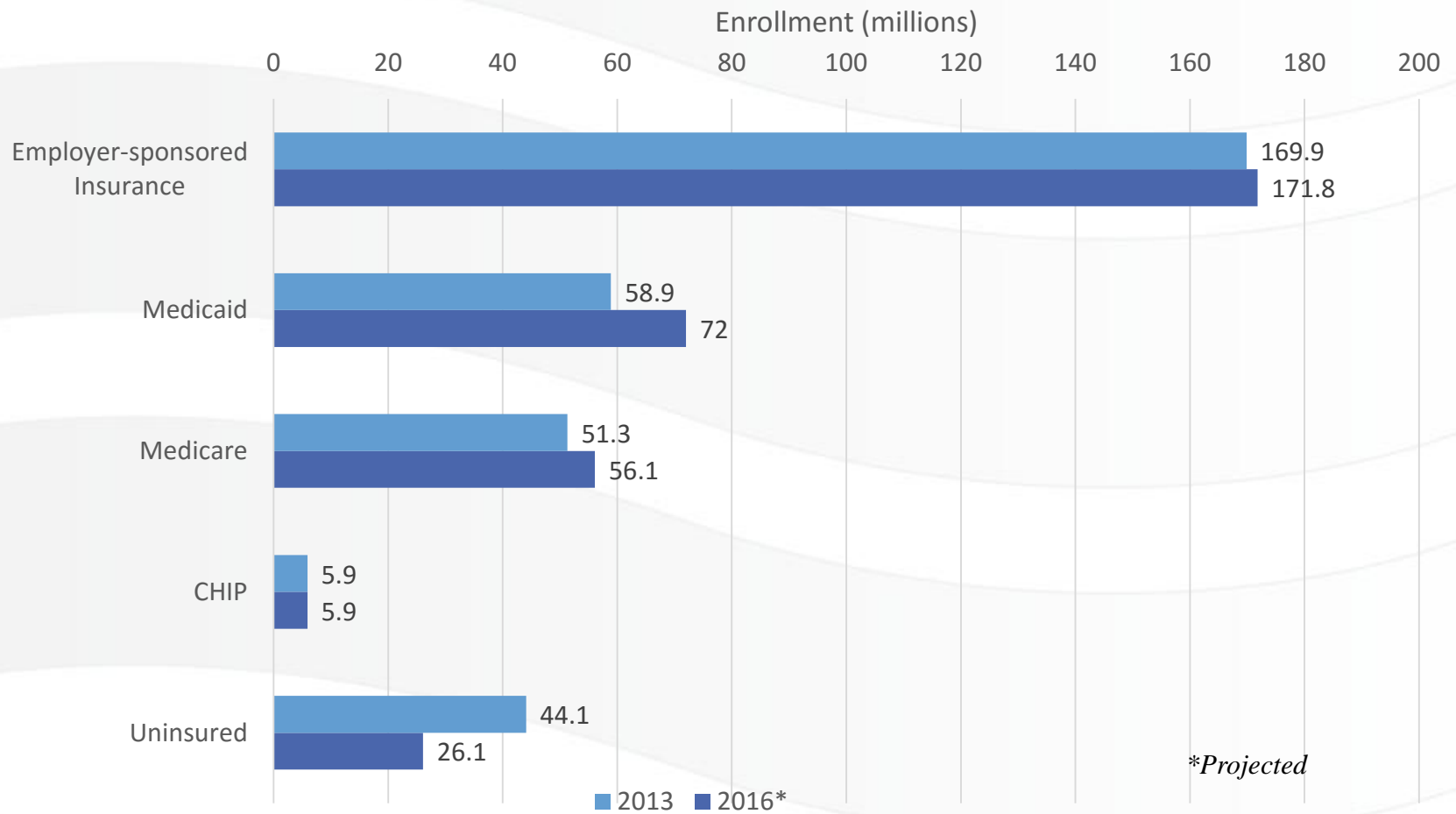
# Focus Areas

- State
  - Medicaid Managed Care
    - Implementation
    - Issues and Concerns
    - Looking Ahead: Rates and Utilization
    - Oversight



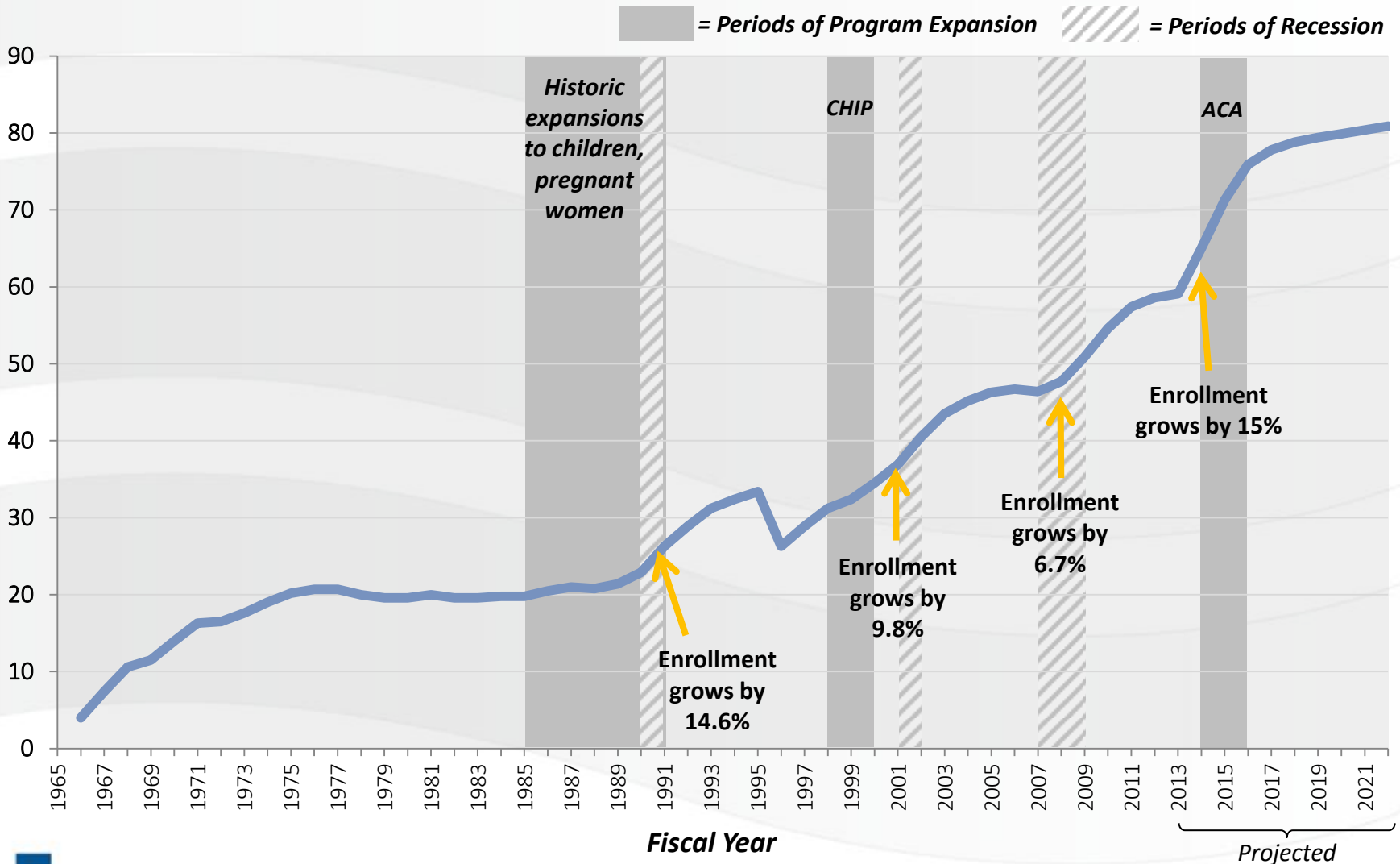
# Medicaid Trends

# Medicaid's Role is Strong and Growing



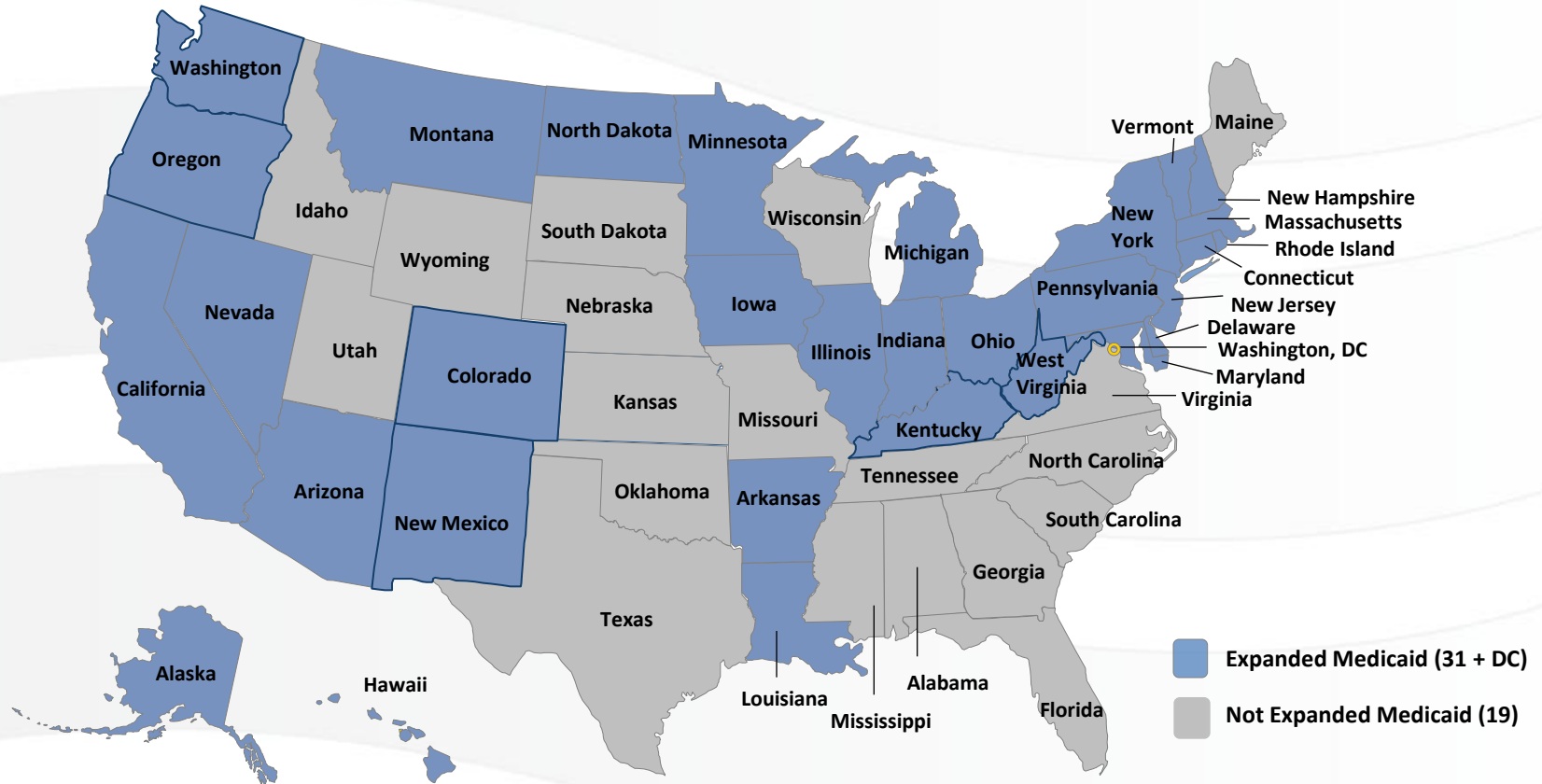
Note: Individuals reporting multiple sources of coverage are reflected in each respective category. Medicaid enrollment includes individuals receiving partial benefits. Source: Centers for Medicare & Medicaid Services (CMS), Office of the Actuary, [National Health Statistics Group](#), Source: Manatt

# Steady Growth in Medicaid Enrollment



Source: OACT 2012 and 2013 Actuarial Reports  
<http://medicaid.gov/Medicaid-CHIP-Program-Information/By-Topics/Financing-and-Reimbursement/Downloads/medicaid-actuarial-report-2013.pdf>  
 US Business Cycle Expansions and Contractions, National Bureau of Economic Research

# 31 States Plus DC Have Expanded Medicaid...So Far



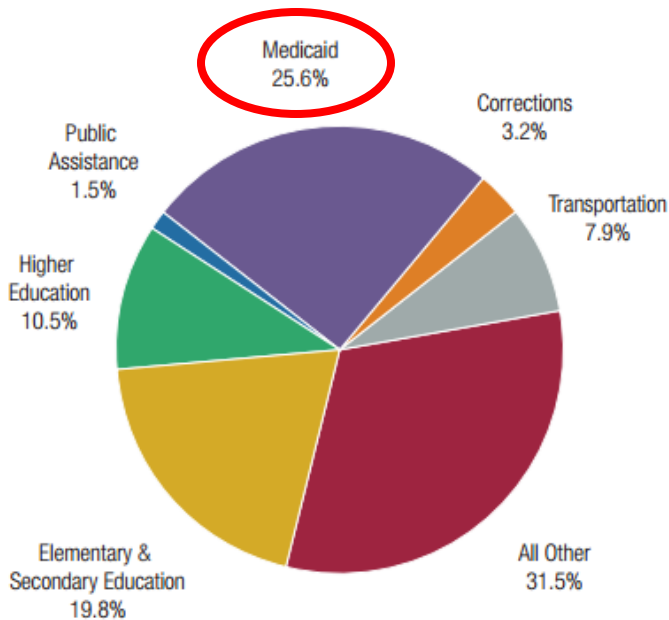
Medicaid expansion decisions as of January 2016. Arizona has submitted a waiver request to move to an alternative expansion approach. Coverage under Louisiana's expansion is targeted to begin on July 1, 2016. Source: Manatt



# Medicaid Accounts for a Large Share of State Budgets

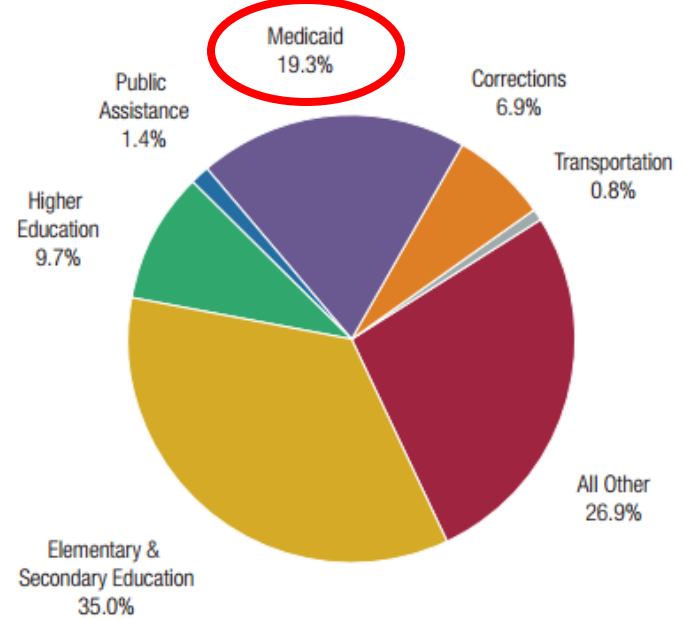
- Total expenditures on Medicaid are rising; impact on State General Funds varies

### Total State Expenditures by Function, FY 2014



*Medicaid expenditures expected to increase by 15% in FY15*

### Total General Fund Expenditures by Function, FY 2014



*State general funds Medicaid expenditures expected to increase by 4.8 % in FY15*

# Medicaid Managed Care

Iowa Health Link



# Implementation

- April 1
  - 560,000 Iowans distributed among 3 MCOs.
    - Amerigroup, AmeriHealth-Caritas, United

## **Branstad says it's been 'relative smooth' transition to Medicaid privatization**

APRIL 4, 2016 BY O. KAY HENDERSON

Last Friday, about 3,000 calls were made to the state "call center" created to help figure out benefits for Iowa Medicaid patients and the health care professionals who treat them.

Friday was the day Iowa's 560,000 Medicaid patients were switched to a private managed care system. Governor Terry Branstad describes the transition as "smooth."

"Nothing of this magnitude is going to be totally glitch-free," Branstad says. "But the reports I've been getting is that it's relative smooth and, you know, there are all kinds of opportunities for



**Governor Terry Branstad.**

# Recent Editorials

**Editorial: A 'smooth' Medicaid transition, governor?**

*The Des Moines Register*

**Frustration, confusion linger in Medicaid transition**

THE COURIER

**Siouxland providers ready; patients wary of Medicaid change**

*Sioux City Journal*

# Highlighted Issues and Concerns

# Ongoing Issues and Concerns

- Medicaid as secondary payer
- Prior Authorization
- Utilization Management
- Claims Processing
- Utilization Reductions
- Rural Health Clinic Reimbursement
- Critical Access Hospital Reimbursement
- Timely Filing
- Denials and Appeals
- ID numbers
- Crossover Claims
- Network/Out-of-Network Status

# Eligibility Verification

- Eligibility and Verification Information System (ELVS)
- ELVS Call-In
  - No Enrollment required
  - One member check at a time
- ELVS web portal
  - Enrollment required through the Electronic Data Interchange Support Services (EDISS).
  - Allows multiple member checks
  - Login ID and password may be obtained through EDISS
- Informational Letter 1650-MC

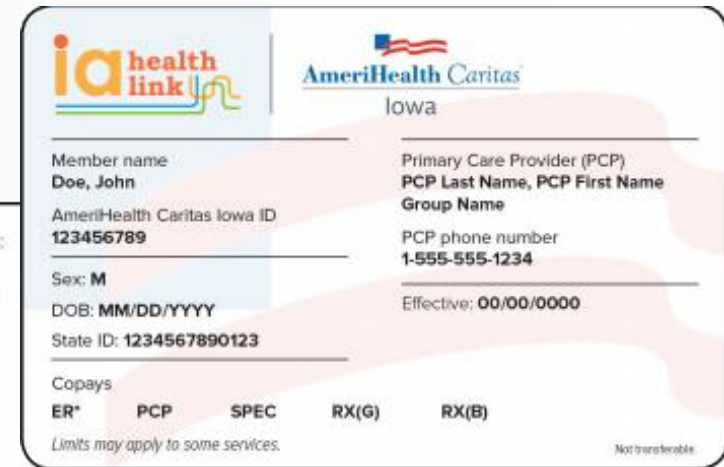
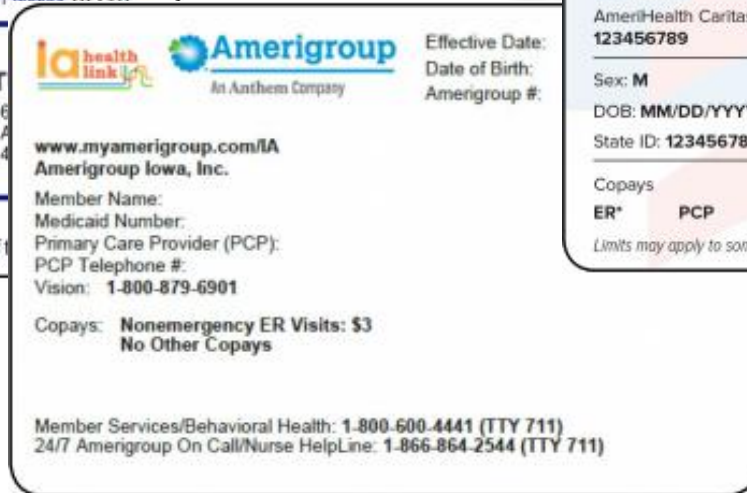
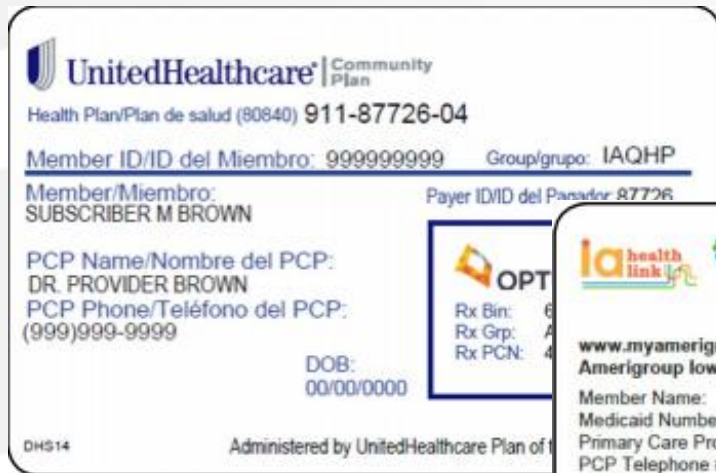
# Cards and ID Numbers

**Amerigroup** = "Medicaid number."

**AmeriHealth-Caritas** = "State ID."

**United** = Medicaid ID as the MCO ID referred to on the card as "Member ID."

IA Health Link members will need to keep their Iowa Medicaid Eligibility Card. **Members will need to present both cards when receiving services.**





# Prior Authorization

May 1

- Prior Authorization Policies Effective



April 1 – June 30

- All existing prior authorizations will be honored.
- Providers will be able to establish new authorizations following the policies of the member's selected MCO.

## Prior Authorization Guide

Review carefully and note differences between plans.

- Download and print the PA requirements by plan.

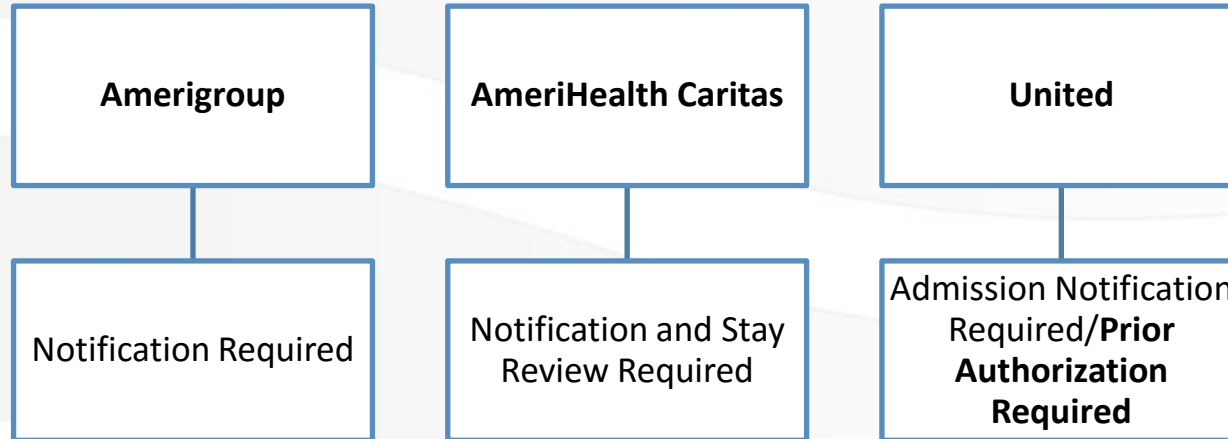



**State of Iowa Medicaid Enterprise Plan Authorization Requirements**

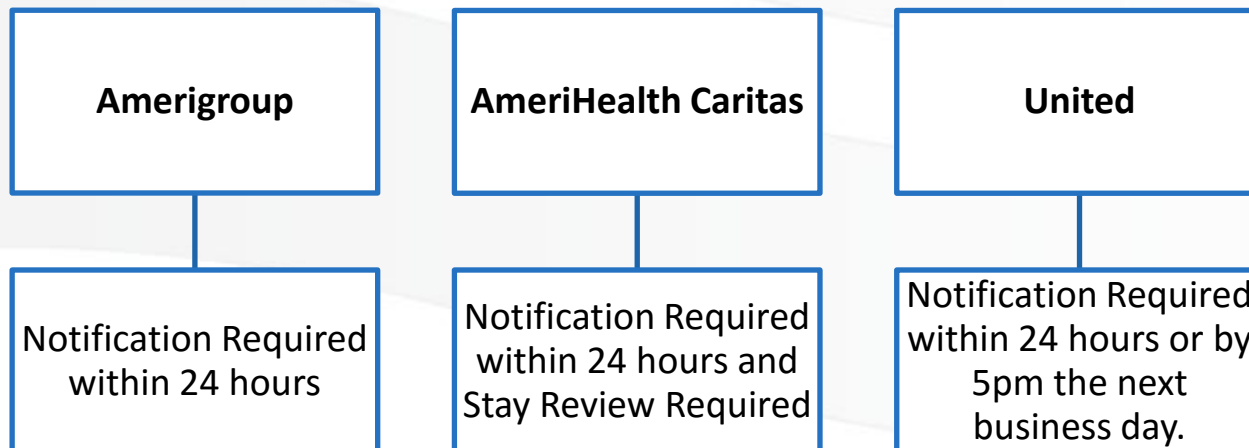
<b>Prior Authorization Requirements</b>			
<b>SECTION 1: Service or Category</b>	<b>Amerigroup</b>	<b>AmeriHealth Caritas</b>	<b>United HealthCare</b>
Air or Land Ambulance	Authorization Required	Authorization required for elective ambulance services	Authorization Required (if Non-Emergent)
Audiology Services and Testing	No Authorization Required	No prior authorization is required for emergent ambulance services however they are subject to post service review for medical necessity.	Authorization not required unless hearing device is listed on the DME code list.
Bariatric Surgery	Authorization Required	Authorization Required	Authorization Required
<b>Behavioral Health / Substance Abuse (Specific categories listed below)</b>			
23-Hour Observations	Notification Required	No Authorization Required	Authorization not required for observation stays
Applied Behavioral Assessment / Analysis	Authorization Required	Authorization Required	Authorization Required
Assertive Community Treatment	Authorization Required	Authorization Required	Authorization Required
Behavioral Health Inpatient Services	Authorization Required	Authorization Required	Authorization Required
Behavioral Health Outpatient Services	Authorization Required	No authorization required	No Authorization Required
Community Support Services	Authorization Required	Prior authorization required	No Authorization Required
Crisis Intervention MHSA Services	No Authorization Required	Prior authorization not required but notification	No Authorization Required. Crisis Respite requires

# Variations: Prior Auth/Notification

## Non-Emergent Inpatient Admissions



## Emergent Inpatient Admissions



# Variances: Prior Auth/Notification

## Observation

**Amerigroup**

Notification  
Required

**AmeriHealth  
Caritas**

Authorization NOT  
required for 48-  
hour Observation

**United**

No Authorization  
required for  
observation stays

# Prior Auth/Notification

## Newborn Delivery

**Amerigroup**

Notification required within 24 hours of delivery. Completion of Newborn Notification of Delivery Form is required.

**AmeriHealth Caritas**

Notification required within 24 hours of delivery

**United**

Prior Authorization is not required. Call/fax: date of birth, birth weight, gender, delivery type, gestational age

# Appeals

## Amerigroup

Provider disputes must be submitted within 120 days of receipt of remittance

## AmeriHealth Caritas

The appeal outcome will be communicated to the Provider within thirty (30) days of receipt of the appeal from the provider.

## United

30 days from the notice of decision



# Out-of-Network Providers

## Non-Emergency Services

- Provider accepts to treat an out-of-network patient.
  - Prior authorization required for **all** services
  - Receive a 90% out-of-network rate
  - Balance billing not allowed.
- Provider does not accept to treat an out-of-network patient.

## Emergency Services

- Not limited to in-network providers.\*
- No prior authorization required.
- Medical screening examination covered\*
  - 90% payment rate
  - Balance billing not allowed

# Impact of Fee-for-Service vs. Capitation

## Capitation Rates and Utilization, Provider Rates and Reductions

- Capitation is a fixed amount of money per patient per month paid in advance to Managed Care Organizations
- Rates are set initially for 18 months. (January 1, 2016 – June 30, 2017)
- Capitation rates are developed using historical costs and average utilization of services
- Capitation rates are adjusted in advance based on the expected impact of managed care
  - Utilization reductions

# Rates

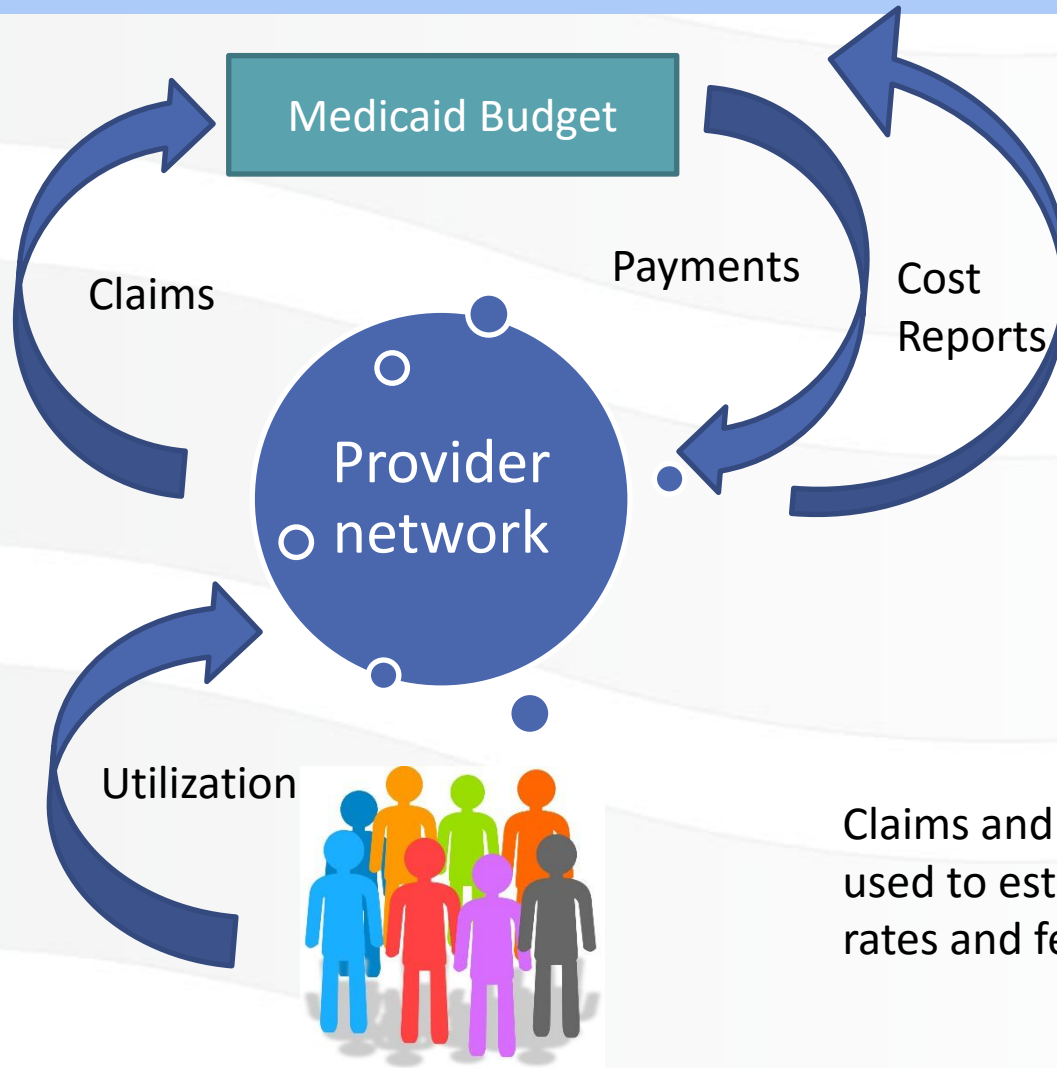
## FFS

- **Fee-For-Service**
- Per Service/Provider
- **Provider Specific Rates/Fee Schedules**
- Established by department/Legislature
- Rate rebasing
- Applied uniformly
  - By provider type

## Capitation

- **Fee-For-Patient**
- Per Capita
- **Member category** specific rates
- Established by actuaries
- No Rate Rebasing/Negotiated
- Applied individually
  - By patient rate bands

# FFS



Claims and Cost Reports used to establish provider rates and fee schedules.

# Rate Bands

## Medicaid Member Categories

Children 0-59 days M&F

Children 60-364 days M&F

Children 1-4 M&F

Children 5-14 M&F

Children 15-20 F

Children 15-20 M

Non-Expansion Adults 21-34 F

Non-Expansion Adults 21-34 M

Non-Expansion Adults 35-49 F

Non-Expansion Adults 35-49 M

Non-Expansion Adults 50+ M&F

Pregnant Women

Hawk-i

TANF Maternity Case Rate

Pregnant Women Maternity Case Rate

Wellness Plan 19-24 F (Medically Exempt)

Wellness Plan 19-24 M (Medically Exempt)

Wellness Plan 25-34 F (Medically Exempt)

Wellness Plan 25-34 M (Medically Exempt)

Wellness Plan 35-49 F (Medically Exempt)

Wellness Plan 35-49 M (Medically Exempt)

Wellness Plan 50+ M & F (Medically Exempt)

Wellness Plan 19-24 F (Non-Medically Exempt)

Wellness Plan 19-24 M (Non-Medically Exempt)

Wellness Plan 25-34 F (Non-Medically Exempt)

Wellness Plan 25-34 M (Non-Medically Exempt)

Wellness Plan 35-49 F (Non-Medically Exempt)

Wellness Plan 35-49 M (Non-Medically Exempt)

Wellness Plan 50+ M&F (Non-Medically Exempt)

Family Planning Waiver

ABD Non-Dual <21 M&F

ABD Non-Dual 21+ M&F

Breast and Cervical Cancer

Residential Care Facility

Dual Eligible 0-64 M&F

Dual Eligible 65+ M&F

Custodial Care Nursing Facility 65+

Hospice 65+

Elderly HCBS Waiver

LTSS blended with actual membership mix

LTSS blended with 3.25% rebalanced membership

Custodial Care Nursing Facility <65

Hospice <65

Non-Dual Skilled Nursing Facility

Dual HCBS Waivers: PD; H&D

Non-Dual HCBS Waivers: PD; H&D; AIDS

Brain Injury HCBS Waiver

LTSS blended with actual membership mix

LTSS blended with 2.25% rebalanced membership

ICF/MR

State Resource Center

Intellectual Disability HCBS Waiver

LTSS blended with actual membership mix

LTSS blended with 1.0% rebalanced membership

Children in a Psychiatric Mental Institute (PMIC)

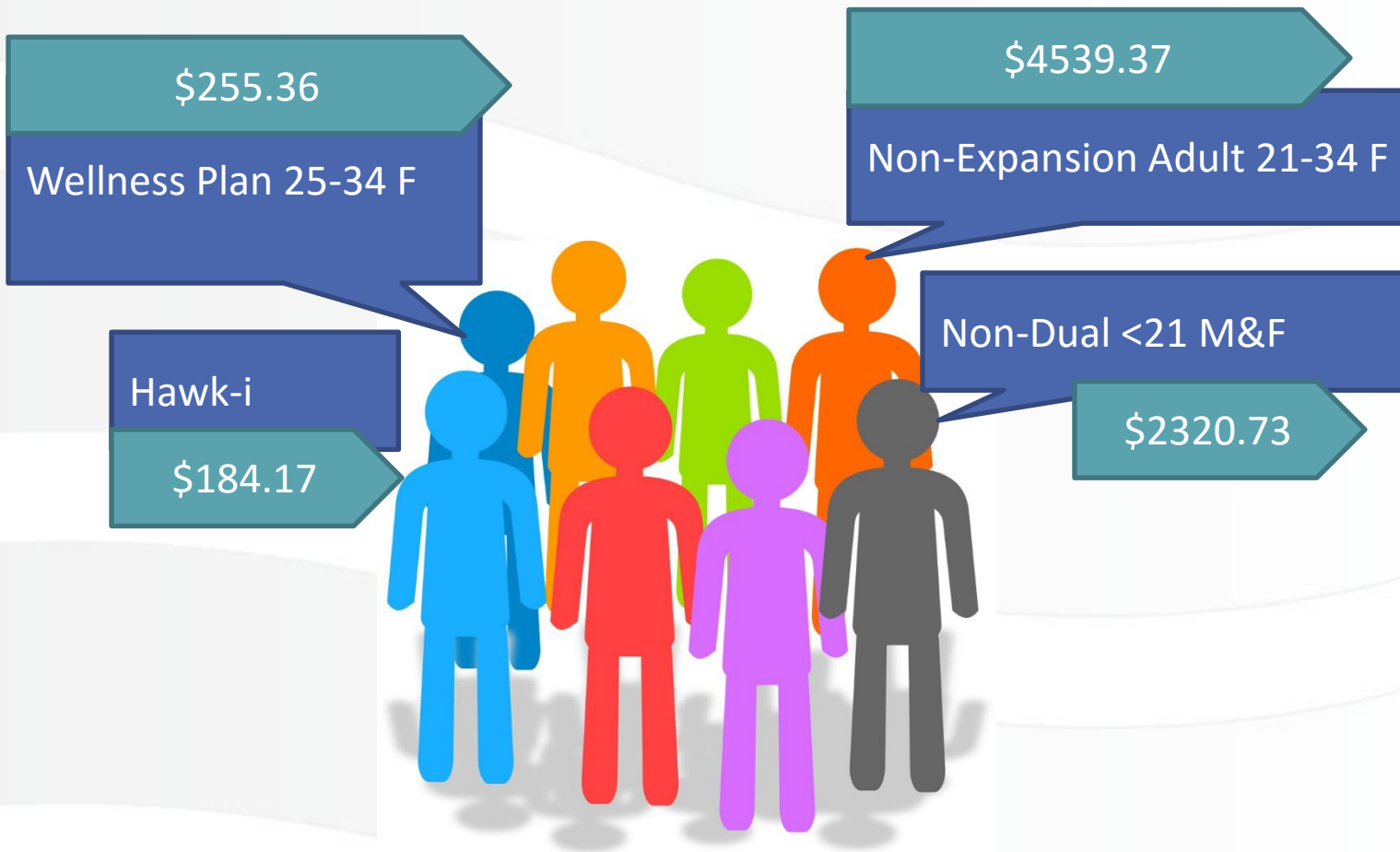
Children's Mental Health HCBS Waiver

LTSS blended with actual membership mix

LTSS blended with 3.0% rebalanced membership



# Population



# PMPM



Amerigroup

United

AmeriHealth -Caritas

# Provider Networks



Amerigroup



United



AmeriHealth -  
Caritas

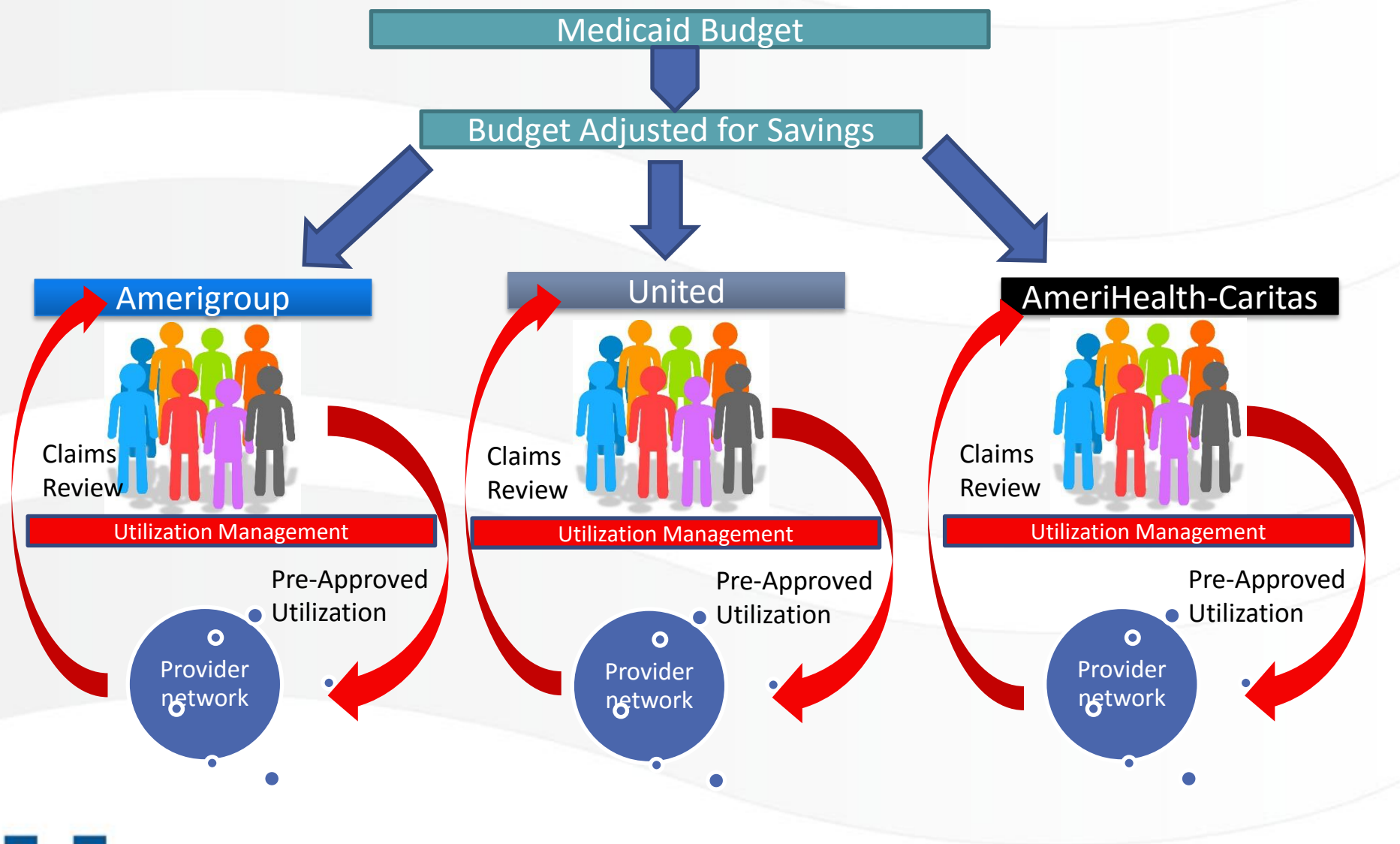


Provider  
network

Provider  
network

Provider  
network

# Capitation



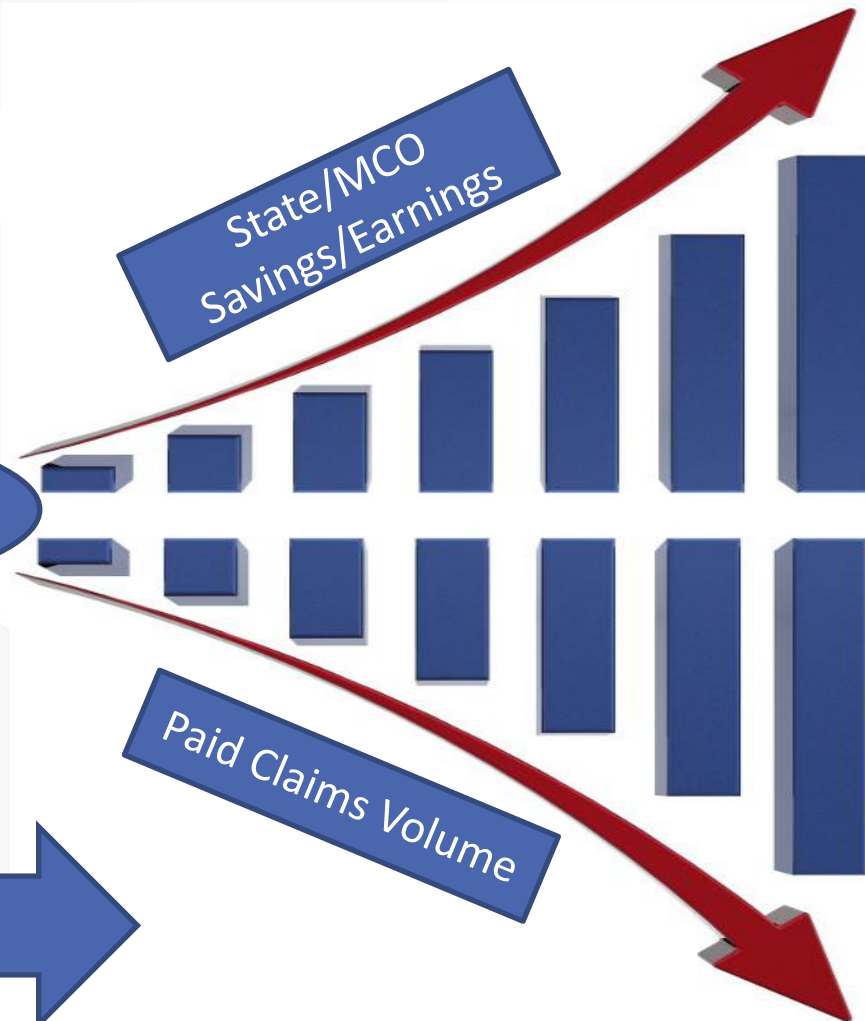
# PMPM Calculations

- MCOs will adjust utilization to meet targets.
- In the case of hospitals, a 30% Medicaid reduction could be experienced.

Provider Network

Rates and rate floors become less important in this environment.

Shift in Focus from *Rates* to Revenue



# Impact

- Capitation rates were developed with pre-calculated reductions to utilization.
  - Savings to state are immediate.
  - Results in less money to pay providers than before.
  - Utilization will be managed to reach/exceed cost targets.
  - Payment rates will also be managed.
- Demand for service is not likely to decrease
  - Reimbursed utilization will decrease.
  - Revenues will decrease
  - Uncompensated care likely to increase

# Oversight

# Managed Care Oversight

## Included in HHS Appropriations bill

- Governor Can Line-Item Veto

## Included:

- Set Hospital Payment Rates Floors at Rates in Effect as of June 30, 2016.
- Requires Data Reporting by MCOs to State

## Not included:

- Cost settlement for CAHs
- 365 day claim submission (now at 180 days)



# Oversight

Information must be published on IA Health Link Website

Annual summaries to DHS from:

- DHS Council
- MAAC
- Ombudsman

Continuation of Health Policy committee

- 10 Legislative Members
- Meets 2x Annually
- Makes Recommendations

Continuation of monthly stakeholder meetings throughout 2017

# Data Reporting -Consumer Protection

Member enrollment and disenrollment

Grievances and appeals (member): timely resolution and number

Call center information

Prior Authorizations (% and timely processing)

Provider Network Adequacy (gaps in network)

Case management ratios

HCBS waiver #s and waiting list #s

Level of care assessments (# and timeliness)

# Data Reporting MCOs

## Claims processing

- Percentage of claims paid, denied, disputed
- 10 most common reasons for denials
- Timely adjudication
- Encounter data (timeliness, completeness, accuracy)
- VBP (% of members covered by VBP)
- Financial Information (Cap rates, MLR, admin loss ratio, underwriting ratio, program cost savings)
- Utilization by DRG, APC, and total claims volume
- Value Added services and utilization
- Claims paid by provider type

# Data Reporting MCOs

## Health outcomes

- HEDIS performance
- VIS performance
- Consumer assessment of health care providers and systems performance
- Consumer satisfaction survey

## Utilization Information

- Inpatient hospital admissions and potential preventative admissions
- Readmissions
- Outpatient visits
- ED visits and potential preventative ED visits

# Data Reporting MCOs

Fraud, waste and abuse identified by MCO

Enrollment and payment info. (eligibility and 3<sup>rd</sup> party liability)

MCO financial reserves

Insurance Division Report

External quality reviews submitted to GA and governor

Accreditation evaluation report from NCQA

# Federal Medicaid Managed Care Rules

- Final Rule Released
- Major provisions
  - Beneficiary support and information
  - Enrollment and disenrollment
  - Provider network adequacy and access to care
  - Managed long-term services and supports
  - Appeals
  - Capitation rate-setting
  - Quality of care
  - State monitoring
  - Program integrity
- Final rule will determine what aspects of Iowa's plan will need to be restructured to comply with these new federal requirements.



# Next Steps...



# IHA Engagement

- Medicaid Payment Policy Workgroup
  - 1<sup>st</sup> Meeting April 12
    - 80+ Iowa Hospital Representatives
    - Iowa Medicaid
    - MCOs
- Technical Advisory Group
  - Subset of Policy Workgroup
  - MCOs